

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Member for Policy and Resources
Date of Decision:	9 March 2017
Decision Title:	Investing in Hampshire Bids
Decision Reference:	8177
Report From:	Director of Corporate Resources – Corporate Services

Contact name: Rob Carr – Head of Finance

Tel: 01962 847508

Email: rob.carr@hants.gov.uk

1. Executive Summary

- 1.1 This report is to consider two requests for funding under the Investing in Hampshire Fund. The first deals with a request for £1m towards an extension of the Countess of Brecknock Hospice and the second for a contribution towards a development project at the Museum of Army Flying at Middle Wallop.
- 1.2 These projects are very different in nature but reflect both the rich and diverse heritage of the county and the strategic importance of the range of facilities provided for the benefit of residents.
- 1.3 The County Council has always sought to provide support and develop strong links with the organisations that have responsibility for running and maintaining the most significant facilities and heritage assets across the county and the Investing in Hampshire Fund was established to facilitate financial contributions to key projects that meet the criteria outlined in Appendix 1.

2. The Countess of Brecknock Hospice

- 2.1 The existing hospice, located in Andover, was opened in 1990 and has been providing services to the local community in partnership with Hampshire Hospitals Foundation Trust for over 25 years.
- 2.2 For several years, hospice in-patient capacity has been insufficient with waiting lists for admission, which has on occasion meant that people have been admitted to an acute hospital, potentially impacting on the system of health and social care in the area.
- 2.3 An appeal to raise £6m towards an extension to the hospice has been launched by the Countess of Brecknock Hospice Trust and commitments of £2.5m have already been secured.

- 2.4 A contribution of £1m has been requested from the Investing in Hampshire Fund (contained in Appendix 2), which would take total commitments well in excess of £3.0m which is a funding trigger point which would enable the next stages of work to progress on the building project itself in partnership with the NHS.
- 2.5 The Health and Social Care benefits of the extension are clear as projects of this type will become more and more necessary in the face of an ageing population with growing care needs. In addition, the fact that the bulk of the funding for this project will not come from the public purse is an important and unique factor in considering this one off award.
- 2.6 However, this must be balanced against the fact that the request for £1m is well beyond the recommended maximum of £100,000 and is high compared to other exceptional Investing in Hampshire awards that have been granted.
- 2.7 An award of £1m would also represent over 15% of the remaining Investing in Hampshire Fund and would limit the number of future awards that could be made. Further factors such as the potential for this to create a precedent and the constrained financial position across the public sector generally also need to be taken into account in considering this request.
- 2.8 Given the unique nature and the high value of the application and taking into account the factors outlined above, the Executive Member for Policy and Resources is recommended to approve an award of £500,000 towards the Hospice extension.

3. Museum of Army Flying

- 3.1 The Museum of Army Flying based in Middle Wallop was established 30 years ago and records the history of flying within the British army. A development project (known as Project Eagle) is planned in 3 phases:
- Phase 1 is fully funded and will see the building of a memorial to all those that have died in the service of British Army flying since the formation of the Royal Flying Corps in 1912.
 - Phase 2 concerns the modernisation of the museum in order to underpin its future sustainability by providing an up to date and attractive visitor experience.
 - Phase 3 will consider the expansion of the museum, but this is not expected to be progressed until phase 2 is completed.
- 3.2 The Investing in Hampshire application seeks a contribution of £100,000 towards Phase 2 of the project, which has a total cost of nearly £2.6m with a current shortfall in funding of £396,000.

- 3.3 The museum is a unique heritage asset within the County and indeed within the Country and significant funding has already been raised through the Heritage Lottery Fund and through an application for a 'LIBOR grant' which uses banking fines to contribute to military charities.
- 3.4 The bid meets all of the criteria outlined for an Investing in Hampshire bid and this report recommends that the £100,000 contribution be awarded to the museum.

4. Financial Arrangements

- 4.1 Any awards approved under the Investing in Hampshire Fund are only paid out after evidence has been provided to the Director of Corporate Resources of appropriate expenditure on the relevant project.

5. Legal Implications

- 5.1 Subject to certain restrictions, the County Council has the power under Section 1 of the Localism Act 2011 to do anything that individuals generally may do including the power to give grants.

6. Recommendations:

- 6.1 That the Executive Member approves the application for an Investing in Hampshire award to the Countess of Brecknock Hospice Trust for £500,000.
- 6.2 That the Executive Member approves the application for an Investing in Hampshire award to the Museum of Army Flying for £100,000.

CORPORATE OR LEGAL INFORMATION:**Links to the Corporate Strategy**

Hampshire safer and more secure for all:	Yes
Maximising well-being:	Yes
Enhancing our quality of place:	Yes

Other Significant Links

Links to previous Member decisions:		
<u>Title</u>	<u>Reference</u>	<u>Date</u>
None		
Direct links to specific legislation or Government Directives		
<u>Title</u>	<u>Date</u>	
None		

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
Correspondence received from organisations	Director of Corporate Resources - Corporate Services

IMPACT ASSESSMENTS:

1. Equality Duty

1.1. The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, gender and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- a) The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- b) Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- c) Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

1.2. Equalities Impact Assessment:

There is not expected to be any equalities impact as a result of this report.

2. Impact on Crime and Disorder:

The proposals in this report aim to improve the wellbeing of Hampshire residents and reduce the risk of crime occurring.

3. Climate Change:

There is no significant link to Climate Change as a result of this decision.

FUNDING CRITERIA FOR INVESTING IN HAMPSHIRE

The following criteria should be taken into account when considering a request for funding.

1. Assistance will be considered only in response to direct applications from properly constituted organisations seeking assistance. The application must show that the organisation is properly and legally organised and has its own bank account. Funding would only be awarded if the proposal was to support activity within agreed County Council priorities.
2. Applications will only be considered for specific capital projects for the improvement or maintenance of significant assets or facilities within Hampshire, within agreed priorities and where other substantial funding exists.
3. The wider economic benefits to the residents of Hampshire should be considered together with any complementary benefits for Hampshire County Council. Awards would normally only be given to projects within the remit of Policy and Resources.
4. Awards will not usually be made in respect of applications from the following:-
 - Government Institutions
 - Schools
 - Overseas and out of County organisations which have no direct Hampshire involvement
 - Bodies requesting funds for onward distribution to other charities e.g. mayoral appeals, carnivals, fetes, or for their own fundraising events.
5. Applications will only be considered from faith groups where the application is in respect of a historically significant asset.
6. Apart from exceptional circumstances, the requesting body would be expected to provide their own funding towards the project.
7. As a general rule, grants in excess of £100,000 will not be awarded unless significant benefits and funding are available. In exceptional cases, where the benefits are significant and directly relate to services and functions close to the County Council's key objectives, then an award greater than the level above would be considered.
8. Given the longer term nature of capital projects, requests can be considered well in advance, but funding will only be released once evidence of capital expenditure has been provided to the County Council or other arrangements made consistent with the agreement of the Director of Corporate Resources

Investing in Hampshire – Countess of Brecknock Hospice

Applicant	Countess of Brecknock Hospice Trust		
Name / Location of Project	Expansion of the Countess of Brecknock Hospice		
Summary of Project / Bid	<p>The existing hospice was opened in 1990 and has been providing services to the local community in partnership with Hampshire Hospitals Foundation Trust for over 25 years.</p> <p>For several years, hospice in-patient capacity has been insufficient with waiting lists for admission which has on occasion meant that people have been admitted to an acute hospital.</p> <p>The extension will connect with the existing building and will provide three new fully equipped wings which will include :</p> <ul style="list-style-type: none"> • 10 single ground floor en-suite in-patient rooms, with space for family members to stay overnight. • A relative's room for visiting family and friends. • A quiet multi-faith room for those seeking spiritual support • A purpose built multi-use treatment room • An improved and enlarged spacious day care centre 		
Funding Requested	£1m	Financial Year	TBD
Funding Arrangements (including matched funding)	<p>The request for funding has been made by the Trust as part of an appeal to raise £6m to fund the extension.</p> <p>Commitments of around £2.5m have already been received and an additional £1m would mean that a trigger point of £3m will be exceeded which will enable the next stages of work to progress on the building project itself in partnership with the NHS.</p>		
What are the benefits for Hampshire Residents?	<p>The system of Health and Social Care across the county and indeed the country as a whole is under extreme pressure in the face of increasing demography and complexity of the older population. Facilities and additional capacity of the type identified here will provide a valuable resource as the numbers of people requiring hospice support in future years, given the demographic of our population, will increase.</p> <p>Increasing the number of in-patient beds and the range of care, day procedures, physiotherapy and occupational therapy will be of significant benefit to meet the overall needs of people in a palliative / end of life phase. Furthermore, the health and social</p>		

	<p>care system in the area will benefit through being able to access this facility for those people and their families / carers who require such care. This application will directly provide a high quality of care to those extra residents who will benefit from the extended facilities.</p>
<p>What are the complementary benefits for HCC?</p>	<p>The County Council already has an excellent working relationship with the Hospice and Foundation Trust and will continue to work with them to offer integrated health and social care services in the area.</p>
<p>Any other relevant factors?</p>	<p>The development and integration of health and social care in the face of immense pressure is one of the most important challenges facing this country at the present time.</p> <p>Projects of this type will become more and more necessary and the fact that the bulk of the funding for this project will not come from the public purse is an important factor in considering this one off award. There is no requirement for revenue funding from HCC and the capital request, in this particular case, represents a positive development of palliative and end of life support for people and their families in a high quality environment.</p> <p>The value of the request is however, well beyond the recommended maximum of £100,000 and is high compared to other exceptional Investing in Hampshire awards that have been granted.</p> <p>An award of £1m would also represent over 15% of the remaining Investing in Hampshire Fund and would limit the number of future awards that could be made.</p>

Investing in Hampshire – Museum of Army Flying

Applicant	Museum of Army Flying (Registered Charity)								
Name / Location of Project	Development project for the Museum (based in Middle Wallop) known as 'Project Eagle'								
Summary of Project / Bid	<p>The Museum of Army Flying based in Middle Wallop was established 30 years ago and records the history of flying within the British army. A development project (known as Project Eagle) is planned in 3 phases :</p> <ul style="list-style-type: none"> • Phase 1 is fully funded and will see the building of a memorial to all those that have died in the service of British Army flying since the formation of the Royal Flying Corps in 1912. • Phase 2 concerns the modernisation of the museum in order to underpin its future sustainability by providing an up to date and attractive visitor experience. • Phase 3 will consider the expansion of the museum, but this is not expected to be progressed until phase 2 is completed. 								
Funding Requested	£100,000	Financial Year	TBD						
Funding Arrangements (including matched funding)	<p>Phase 1 of the project is expected to cost £320,000 and is fully funded.</p> <p>Phase 2 is estimated to cost £2,576,000 and so far commitments for funding have been received from :</p> <table style="width: 100%; border: none;"> <tr> <td style="width: 70%;">Heritage Lottery Fund</td> <td style="text-align: right;">£1,700,000</td> </tr> <tr> <td>LIBOR Grant</td> <td style="text-align: right;">£ 200,000</td> </tr> <tr> <td>Army Air Corps Fund</td> <td style="text-align: right;">£ 280,000</td> </tr> </table> <p>This leaves a balance of £396,000 against which a contribution of £100,000 has been requested from the Investing in Hampshire Fund. The balance is expected to be generated by further fund raising activity.</p>			Heritage Lottery Fund	£1,700,000	LIBOR Grant	£ 200,000	Army Air Corps Fund	£ 280,000
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What are the benefits for Hampshire Residents?	<p>The museum already operates as a successful facility that is open to Hampshire residents at the same time as providing a valuable historic record of flying within the British Army.</p> <p>The proposed project will provide an up to date and attractive visitor experience and will ensure the widest possible access for those people with physical, sensory or mental disabilities.</p>								

What are the complementary benefits for HCC?	As part of the Phase 2 Activity Plan, the museum also seeks to become a focus for community activity through learning, recreational and volunteering activities that will extend the benefits of the museum to a wider population.
Any other relevant factors?	The ratio of external funding to that requested from the County Council is very high (25 : 1) and the successful application to both the Heritage Lottery Fund and the LIBOR grants programme (set up by the Government to use banking fines to support military charities among others) shows the overall success and attractiveness of the project.